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Competition: The EU approach

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Introduction

- Piecemeal reforms
- Subsidiarity
- The EC Treaty
- Full liberalisation 1998
- The 1999 Review and the 2002 directives:
 - extended to ten new member states in 2004
 - two more in 2007
- The 2006 review
- Conclusion

Pro-competitive policies

- Opening of markets for Customer Premises Equipment (CPE)
- Licensing of operators:
 - obligation to licence GSM operators
- Provision of leased lines:
 - for all operators
- Carrier (Pre-)Selection
- Number Portability
- Local loop unbunding

European Community Treaty

- Competition law provisions:
 - merger control
 - cartels
 - abuse of dominance
 - limits on state aid
 - special and exclusive rights
- They apply to telecommunications in addition to any statutes

European Commission

- DG Competition is responsible for merger control (unless very small)
- Used to accelerate liberalisation:
 - Global One (Deutsche Telekom and France Telecom)
 - Telia and Sonera
- Important cases brought by operators:
 - price squeeze
 - abuse of dominance

Ladders of investment

- Only a metaphor
- Originally for voice telephony
- Re-applied to consumer broadband
- A different ladder again for business VPNs
- Generally not applied to mobile

2002 directives

- The result of the 1999 Review
- Massive consultative and legislative effort
- Systematic review
- Building on previous reforms
- Further liberalisation
- Move towards competition law
- Focus on bottlenecks
- Use of market analyses
- Transposed into national law

Market analyses

- A list of markets specified by the EC:
 - subject to periodic review
 - can be supplemented by a regulator (e.g., SMS in France)
- National authorities required to analyse the markets:
 - To designate operators as having SMP
 - To impose remedies to resolve problems
 - To repeat the analysis

Significant Market Power

- Presumption of abuse:
 - c.f. competition law which requires proof
- Initially an arbitrary 25% market share
- Changed to competition law definition:
 - dominance
 - much higher threshold
 - solid jurisprudence from EU courts
- Focus regulation on a few players
- Ultimate reliance only on competition law

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EU 2006 review

- Regular review cycle
- Consultations
- Legislative proposals include:
 - functional separation
 - spectrum reforms
 - single European regulator
- Debate in European Parliament and in the Council of ministers
- Little signof the end of sector regulation

Conclusions

- Two systems running in parallel
- Ex ante has been scaled back
- Markets have been made more competitive
- Extended to new member states, to accession countries and beyond
- A slow process
- Adjusted to many market and technological changes

Thank you

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